

CITY OF SPARKS, NV COMMUNITY SERVICES DEPARTMENT

To: Mayor and City Council

From: Marilie Smith, Administrative Secretary

Subject: Report of Sparks Planning Commission Action

Date: October 29, 2020

RE: PCN18-0007 - Consideration of and possible action on a request to

amend a tentative map (STM18-0004) to add 30 lots, increasing the number of lots from 459 to 489, by incorporating townhome units into the tentative map. The tentative map is for a site approximately 118.45 acres in size within the NUD (New Urban District – Stonebrook) zoning district generally located east of Pyramid Way and south of La Posada

Drive, Sparks, Nevada.

Please see the attached excerpt from the October 15, 2020 Planning Commission meeting transcript.

1 | Thank you, Ian.

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Next up is PCN18-0007, consideration of and 2 possible action on a request to amend a tentative map to 3 add 30 lots, increasing the number of lots from 459 to 4 489, by incorporating townhome units into the tentative 5 The tentative map is for a site approximately 6 118.45 acres in size within the New Urban District of 7 Stonebrook generally located east of Pyramid Way and 8 south of La Posada Drive in Sparks. 9

MS. REID: Okay. Thank you, Madam Chair and members of the Planning Commission. Sienna Reid with Planning presenting this item tonight.

Let me go ahead and get my screen shared so you can see the presentation.

All right. So just to confirm, the sound is good and everyone can see the slide deck in front of them?

Okay. So before you this evening is a request to amend the tentative map for Phase 2 of the Stonebrook planned development.

On this slide, you'll see the Stonebrook

Phase 2 project area is outlined in red. Phase 2 is

located at the southern terminus of Stonebrook Parkway.

And it's found in the southeast portion of the larger

Stonebrook planned development boundary. And on this slide, you can see that larger Stonebrook boundary outlined with the blue dashes. And then, for further reference, Oppio Ranch Parkway is located along the

northern portion of the Phase 2 project site.

The original tentative map for Stonebrook

Phase 2 was approved in May of 2018, and it is still

active. The current planned development consists of 459

single-family lots on approximately 118.45 acres. Most

range in size from approximately 4,625 to 20,649 square

feet.

With that current tentative map, there are five villages specified. And you can actually see those on the back that's on this slide. Village E, which is shown in green, includes 99 lots. 108 lots are shown in Village F, which is the peachy-colored area. And a total of 252 lots are found in Villages G1, 2 and 3. And those areas are the pink, yellow and blue areas. Plus, for the detention facility, which on this particular slide is not colored. And then, also, south of Stonebrook Parkway.

And as I mentioned, this map is still active.

And to date, we've had 141 lots within Phase 2 that are
being reviewed in two final maps.

The proposed amendment to the Stonebrook

Phase 2 tentative map before you tonight requests adding

30 lots that would increase the number from 459 to 489,

by incorporating townhome units into the tentative map.

The site size remains unchanged at a bit over size 118

acres. And as proposed, lots range in size from

approximately 4,174 to 21,777 square feet. And there's

an average lot size there of 6,500 square feet.

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Across the project site, what we end up with is a gross density of 4.2 dwelling units per acre.

In terms of the lot breakdown, there are three primary Villages, E, F and G. And each of them have been further divided into subvillages. Within Village E, which you can see here on this slide in purple, there are 105 lots. Village F, which is shown in light green, has 109 lots. And then Village G, which is actually a combination of the light orange and beige colors, includes a total of 275 lots. Villages G2-A and G2-B, which you can see in the light orange color at the southwest portion of the project site, those are the lots that are planned for townhome units.

In addition, there are also four lots where a model home complex will be located that are also planned for townhome units. And on this particular site, you

can see the location of that model home complex outlined with some red dashes. And just to kind of point them out, this model home complex is here, if you follow my cursor.

So this next slide shows the preliminary landscape plan for Stonebrook Phase 2 as proposed for amendments. And it really gives you a better sense of the overall subdivision design. So both Villages E and F are designed to meet the single-family LDR residential handbook standards. And, again, to orient, Village E is located here on the eastern side of the site, and Village F is located here on the northwest portion of the site.

Villages G1-A and G1-B, those are each located west of the drainage facility. Those are designed to meet the patio home standards in the handbook. And I just discussed Villages G2-A and G2-B are designed to meet the townhome standards. And those are the southwest portion of the project site.

One thing that you'll notice on this slide are two thick black lines. Those are illustrating regional trails within the project site. And the regional trail that runs on the eastern side of the drainage facility, it connects to Stonebrook Phase 1 to the north, and

that'll ultimately connect at the southeast corner of the site to the existing regional trail system that's located within Wingfield Springs.

At the northeast portion of the project site, the regional trail proposed will actually see the missing link connecting the existing regional trail system in Cimarron to that trail, with just a small portion running through Stonebrook Phase 2.

And also of note, a neighborhood park was identified east of the drainage facility with the original tentative map request. However, in January of 2019, City Council did approve a variety of amendments to the Stonebrook handbook. And one of those amendments provided for the consolidation of two 5-acre neighborhood parks into one larger community park. That community park is 20 acres in size, thereabouts, and located just off of La Posada Drive within Stonebrook Phase 3. So you'll see that coming forward with a future tentative map.

But with that handbook amendment, a neighborhood park is no longer shown east of the drainage facility. So I definitely wanted to point that out, because it does influence how the conditions have been revised.

In conjunction with the request to amend the Phase 2 tentative map, the applicant has also submitted a request to deviate from the recreation area standards for townhomes that are specified in the handbook. The handbook does authorize the administrator to approve deviations and waivers from a variety of handbook standards.

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The standards that are in place for the townhome recreation areas require play areas that include three features. Those could be tot lots, a half court for basketball, fitness clusters, or large or small group picnic areas. However, because the applicant intends to develop an active adult community, the deviation eliminates the more child-oriented play area in favor of an active adult landscape common area with features such as walking paths, benches, gathering areas with trellis shading, active adult fitness equipment and, potentially, a bocce ball court.

And so this deviation request, I did want to point out, was approved by City staff on October 9th, which was actually just Friday of last week.

So shifting gears here into the tentative map findings that need to be considered this evening, for the most part, the findings are listed in numerical

order. There are, however, limited instances where I've taken them out of order in an attempt to group specific topics together.

So, starting off here with Finding T1, which is conformance with the City's Comprehensive Plan, as proposed, the amended tentative map increases the allowed number of single-family lots by three. And that, as we've discussed, is by incorporating townhomes into the subdivision.

And ultimately incorporating those townhomes into the subdivision advances Policy H1 and H2 by providing a townhome housing product within the City of Sparks housing market. And townhomes are commonly classified as missing middle housing that offers home ownership opportunities at lower price points when you compare those to traditional single-family housing. So diversity there in terms of product and price point.

Policy CC8 encourages neighborhood diversity with varied lot sizes as well as a mix of architectural styles, materials and colors. The proposed subdivision does include lot size variation. And then homes buying will need to comply with the architectural standards in the handbook that are in place with standards that address various building styles, color and materials.

both sides of the street per the handbook and in compliance with this policy. And City services to the site can be provided at acceptable service levels. And that is something that was previously also evaluated with the handbook, the original handbook approval and then the initial tentative map approval for Phase 2.

Here on this side, Findings T2 and T7 each relate to streets. For conformance with the City's street master plan, project access is provided from Stonebrook Parkway, Oppio Ranch Parkway, and then, also, Fen Way. This is consistent with the handbook approval and the initial tentative map.

Finding T7 focuses on impact to public streets. With this particular application, we received an updated trip generation letter that estimates 489 single-family dwelling units will generate 4,478 average daily trips, with 466 p.m. peak-hour trips. These residential units were considered at the time of the initial handbook approval. And the Stonebrook planned development was designed to accommodate just shy of 2,000 total family dwelling units, generating almost 16,000 average daily trips.

And so, ultimately, adequate capacity exists to

accommodate the addition of 30 lots to the Phase 2
tentative map, because the overall number of
single-family units in the Stonebrook handbook remains
capped. And there are the single-family lots remaining
approved for them. So staff is not concerned that we
don't have adequate capacity in the roadway network.

It is worth noting that both RTC and NDOT

provided comments on the amendment request. RTC did not identify any concerns. NDOT did, however, express concern that the 2017 traffic study that was provided with the original tentative map didn't address increments at the intersection of Oppio Ranch and Pyramid Way. And here it's important to note that those improvements were considered at the time of handbook approval, and those improvements continue to move forward consistent with those improvements that were identified.

Moving on here with this slide to Finding T3, agencies that regulate environmental impact did not choose to provide comment on this request. However, the developer does need to meet both county and state requirements.

Finding T4 focuses on the availability of water to serve the site. Here the domestic water requirements

1 is estimated a little over 130 acre-feet per year. And 2 municipal water service will be provided by TMWA.

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Finding T5 takes a look at the availability of utilities to serve the site, including sewer and storm drain capacity. Here the applicant is required to provide evidence that there is adequate sewer capacity to serve the project prior to the recordation of the final map. And the City has accounted for the sewer capacity in the studies conducted at the handbook approval stage and in the original tentative map. The stormwater and drainage plan for the development also must be approved prior to the recordation of any final map.

Finding T6 takes a look at availability of schools, police, transportation, and parks.

For schools, we did get an updated comment letter from the Washoe County School District. And with the additional 30 residential units, that will ultimately add 104 new students to Bohach Elementary, 48 to Shaw Middle School, and 44 to Spanish Springs High School.

What was noted is that Bohach and Sky Ranch are projected to remain under capacity for at least five years. And while current enrollment at Spanish Springs

High School is over capacity, enrollment relief at
Spanish Springs High is anticipated with the opening of
the new Hug High School in fall of 2022.

For police, the Sparks Police Department will provide services to the site. They didn't provide any concerns with the planned proposal. And as previously discussed, the roadway network for Stonebrook was designed to accommodate a total of over 1,900 single-family lots. And that maximum number of single-family lots has not yet been achieved.

For parks, as discussed earlier, this amended tentative map provides in the handbook a 20-acre community park study located within Phase 3 of Stonebrook.

Moving on here to Finding T8, which addresses flood plain, slopes and soil, the lots proposed with the amended tentative map, those don't fall within the 100-year floodplain. And the site is predominantly flat. We don't have any type of development standards where they're triggering sites that contain significant slopes and any other types of approval. And then we have final geotechnical reports that are required out the time of the final map.

In regards to outside agency responses per

Finding T9 here, only the school district, RTC and NDOT 1 provided comments, and I already went over those 2 comments.

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And then Finding 10 asks you to look at the availability of fire protection services. Here the site is located outside the four-minute travel time standard for the Sparks Fire Department. The City does, however, have an agreement with the Truckee Meadows Fire Protection District for automatic aid to serve the area.

And, in addition, as it relates to fire service, I did want to point out that Condition 20 has been modified. Only one temporary turnaround is needed at the western terminus of Stonebrook Parkway with this amended request. And, in addition, there's flexibility that's been built in to Condition 20 that allows for either a temporary turnaround or another alternative method.

Finding T11 looks to other instances that staff has identified in our analysis of the proposal. we've identified landscaping area maintenance, architecture for the residents and fencing and regional trails.

Condition 12 addresses landscaping, requiring that common areas be maintained by a landscape

1 | maintenance association.

And, I think, I mentioned the architectural standards outlined in the handbook. Those are in place. And those will be reviewed as model house plans come forward prior to each final map.

And then, in terms of fencing, Condition 19 not only requires fencing plans at the time of final map, but also specifies how trap fencing for the model homes complex must be addressed. That trap fencing, which is temporary in nature, it needs to accommodate emergency access, minimize intrusion of the posts into concrete, and then also be removed prior to the sale of model homes.

Conditions 14 and 15 both address options for construction of planned regional trails, either by payment of the regional trail impact fee or with construction by the developer through an impact fee credit agreement. And with the first option, which is payment of the impact fee, final plans for construction of the regional trails are required.

And then, finally, Finding T12 requires the public be notified of this item. And here the posting of the agenda for this meeting, as well as the City Council meeting, serves to provide that, that public

1 noticing. And the Planning Commission agenda was posted 2 on October 7. 3 And so, to conclude here, staff is recommending the Planning Commission forward a recommendation of 4 5 approval to City Council. And I am happy to answer any questions that you 6 7 may have on this amended tentative map. CHAIRMAN READ: 8 Thank you, Sienna. Do any of the Commissioners have questions for 9 staff? 1.0 11 Commissioner Carev. 12 COMMISSIONER CAREY: Madam Chair, I just wanted 13 to follow up on kind what if Commissioner Pritsos was talking about the other day concerning density. Looking 14 15 through the staff report, it looks like, roughly, 16 Stonebrook has gone through about two-thirds of the maximum number of units that have been approved, whether 17 18 they've been tentative maps or final maps. By my count, 19 there's like something like 574 units left to be built. 20 I was just kind of curious. Is there enough 21 land within, remaining within Stonebrook to build out those remaining units that are allowed? 2.2 23 MS. REID: It is my understanding that there 2.4 is. In working through the analysis for this particular

request, Phase 1 is almost to what was initially 1 approved through the tentative maps. But, you know, it 2 actually changed a few lots. And we don't have any 3 information otherwise that there wouldn't be enough land 4 area to accommodate the units that were identified, or 5 are identified in the handbook. 6 COMMISSIONER CAREY: I guess, as a follow-up, 7 and I don't know if something like this exists or not, 8 but is there a projection of how close the Stonebrook 9 development will come out in reaching those 1,848 units 1.0 that have been approved and where it would be at upon 11 build-out in terms of density? 12 MS. REID: I'd have to actually go back and do 13 a little bit more research. I don't have those numbers 14 off the top of my head. 15 You know, as I noted, there was, you know, just 16 very, very slight differences in Phase 1. So there 17 might be, you know a slight bit under what, you know, 18 the absolute maximum allowed in Stonebrook. And, you 19 know, I'm certainly happy to get back to you at a later 20 time with those exact numbers. 21 That's fair enough. COMMISSIONER CAREY: Okay. 22 Thank you, Madam Chair. 23

CHAIRMAN READ:

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Thank you.

1	Any other questions?
2	Sienna, I had just one question, just for just
3	clarification. On the townhomes, did you say that they
4	were mainly going to be for senior living, or?
5	MS. REID: What the applicant has identified is
6	that they will be targeted towards an active adult
7	community. So, you know, we haven't necessarily heard
8	that they will be targeted for seniors, but certainly
9	that is, you know, a population that could be considered
L O	an active adult. With the deviation request that was
L1	submitted, really the goal in terms of providing, you
L 2	know, a different type of recreation facility was to
L 3	kind of move away from that child-oriented play facility
L 4	just to have amenities that are a little bit more
L 5	desirable for an adult population.
L 6	CHAIRMAN READ: Certainly. Thank you.
L 7	Any other questions?
L 8	Ian.
L 9	MR. CRITTENDEN: I just wanted to just tag on a
20	little bit to what Sienna had said to Commissioner
21	Carey's question. We have, in the handbook they have

broken down the number of units per village or

development as they go through this, the Stonebrook

development. And none of those developments at this

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1 point are over capacity. None of them have asked for more units than are permitted in their or have been 2 allotted to their individual village, with the one 3 exception being the multi-family project over on the 4 west side of Stonebrook, out by Pyramid Highway. may remember that, that project, they did a tentative map at a little bit lower density, because they knew that they were going to share that density under the same ownership with another site. And that's actually gone through the process and both been approved. The tentative map's been approved there, and the administrative review for the multi-family's been approved. And the Planning Commission saw the elevations for those units.

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And so, throughout the development, we know that we have not in any way consistently exceeded the number of units allotted to each village. So we know that if they continue to develop as they have been, they will be within their allotted units. In fact, they may be asking to transfer them to additional villages at the end, because they potentially could have some additional units.

We know that density is important. But the way that the handbooks were written at the time, they really

- 1 | allowed for a little bit lower density potentially in
- 2 their villages and asked for a little bit more to make
- 3 sure they could make all of their pieces. Just to kind
- 4 of give you a little more background information of
- 5 | where that's at.
- 6 CHAIRMAN READ: Does that help, Commissioner
- 7 | Carey?
- 8 COMMISSIONER CAREY: Thank you, Madam Chair.
- 9 Yes, it does.
- And thanks for that, that information, Ian.
- 11 | get what you're saying about that they're not over their
- 12 | maximum. It just kind of appears to me that they're,
- 13 | you know, to date with all these tentative maps that
- 14 | we've reviewed as a Commission in Stonebrook, it appears
- 15 | that they're under. And there's quite a few units
- 16 | remaining.
- I was just kind of curious, in your opinion and
- 18 kind of what you're seeing with processing the final
- 19 | maps and building permits and with your team, I was just
- 20 | kind of curious what your feeling is on this.
- 21 | We're going to end up, once we get through
- 22 | Phase 3 of Stonebrook, if there's going to be a ton of
- 23 | units left over, we're going to have a really low
- 24 density than what's called out in the Comprehensive Plan

1 and in the handbook.

MR. CRITTENDEN: Sure. The general developments, as we go through and update the IFSA, which goes and looks at specifically not just what's in title, but what the projects that are building out, all throughout the North Valleys, we have consistently had slightly lower densities. There's no reason we would expect that to change drastically in this case.

However, as we have become more and more aware of how important that density is, although we are accounting for all of that through IFSA, we're accounting for whatever they come in at, we encourage those builders to come in closer and closer to those, those design development thresholds.

However, as I was saying, that the handbooks don't typically set lower ends. Even though the Comp Plan does push in that direction, the handbooks don't require minimum densities typically. And so, you know, we are working with them to try to do what we can to get the densities as high as we reasonably can throughout those developments.

MS. REID: And, Commissioner Carey, I'm happy to get you some more detailed numbers. But as it relates to this particular request, I will point out

that the tentative map densities for Villages E, F and G 1 are substantially in alignment with the Comprehensive 2 Plan density ranges. 3 COMMISSIONER CAREY: Thank you for that. Thank 4 you, Sienna. Thank you, Ian. 5 CHAIRMAN READ: Thank you. 6 Any other questions for staff? 7 Is the applicant rep on the call? 8 MS. MARTINEZ: They are. I will allow them to 9 speak right now. 10 MS. STACIE HUGGINS: Hi. This is Stacie. Can 11 you guys hear me? 12 CHAIRMAN READ: Yes. 13 MS. STACIE HUGGINS: Okay. I just wanted to 14 make sure. Stacie Huggins with Wood Rodgers 15 representing the applicant. 16 I just want to say Sienna did a great job 17 summarizing the project. I don't have anything to add. 18 19 We have read the conditions and agree with them as 20 proposed. CHAIRMAN READ: Thank you. 21 Do any of the Commissioners have questions for 22 the applicant? 23 Okay. Any further discussion? I'll entertain 24

a motion. 1 Commissioner Pritsos. 2 COMMISSIONER PRITSOS: Thank you, Madam Chair. 3 I just wanted to say I really appreciated that 4 discussion that Commissioner Carey had with both Sienna 5 and Ian. I thought that was very informative. 6 I share some of Commissioner Carey's concerns 7 about the densities. A lot of these tentative maps seem 8 to be a little under density. But I really do 9 appreciate this, this request to move towards some more 10 townhouses. I think, that is a good way to kind of add 1.1 diversity to the housing market and, also, to help with 12 that density problem. 13 And so I just wanted to say I will be 14 15 supporting this request. CHAIRMAN READ: Thank you, Commissioner 16 Pritsos. 17 Any further discussion? Any questions? 18 19 Motion? Don't all speak up at once. 2.0 Commissioner Petersen. 21 COMMISSIONER PETERSEN: I'll take a stab at the 22 motion. I move to forward a recommendation of approval 23 to the City Council to amend the Stonebrook Phase 2 24

tentative map adopting Findings T1 through T12 and the 1 facts supporting these findings as set forth in the 2 staff's report, and subject to Conditions of Approval 1 3 through 21. 4 CHAIRMAN READ: Thank you. 5 We have a motion. Second? 6 COMMISSIONER PRITSOS: Second. 7 Okay. We have a motion by CHAIRMAN READ: 8 Commissioner Petersen and a second by Commissioner 9 Pritsos. Any further discussion before we vote? 10 Commissioner Carey. 11 Thank you, Madam Chair. COMMISSIONER CAREY: 12 Just a couple comments, for the record, before we vote. 13 Yeah, I overall, I remain concerned about 14 density within Stonebrook and some of the other planned 15 developments we have in the north part of the city. 16 how will, you know those, those densities and the number 17 of units coming below what's called out in the handbook, 18 and how that's going to impact Impact Fee Service 19 Area 1. 2.0 You know, although I think that there's room, 21 particularly within Village E and Village C, within this 22 tentative map, revised tentative map request, I think, 23 there's room for more, more density in those villages. 24

But, I think, I think this is going to help increase the 1 densities in this area and get if closer to what's 2 envisioned in the Comprehensive Plan and, you know, 3 within the handbook. 4 I concur with staff's recommendation and agree 5 6 that the proposed change is consistent with what's 7 called out. I think, Sienna did a good job explaining that. 8 9 I'll just note. I heard a presentation today at the State economic forum from EDAWN. And they were 10 talking about the need within the region to help 11 increase density in the area and develop additional 12 units and smaller lots and townhomes and multi-family 13 14 development. I think, that's something that we should keep in mind as a Commission as we move forward with our 15 Comprehensive Plan update and looking at future 16 tentative maps in order to kind of make sure that we're 17 getting to those higher densities that are envisioned in 18 the Comprehensive Plan and these handbooks, and create 19 smaller lots and different housing, housing choices. 20 So I will be supporting the motion. 21 But I just 22 wanted to get, those comments out there. Thank you. 23 CHAIRMAN READ: Thank you, Commissioner Carey.

Any further discussion?

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1	Okay. We'll go ahead and do a roll call vote.
2	MS. SMITH: Commissioner Read?
3	CHAIRMAN READ: Aye.
4	MS. SMITH: Commissioner Pritsos?
5	COMMISSIONER PRITSOS: Aye.
6	MS. SMITH: Commissioner Blaco is absent.
7	Commissioner Carey?
8	COMMISSIONER CAREY: Aye.
9	MS. SMITH: Commissioner Petersen?
10	COMMISSIONER PETERSEN: Aye.
11	MS. SMITH: Commissioner Rawson?
12	COMMISSIONER RAWSON: Aye.
13	CHAIRMAN READ: Thank you. Motion passes.
14	Let's move on to item 8, which is selection of
15	a Commissioner to serve on the Truckee Meadows Regional
16	Planning Commission to fill the remainder of a term
17	vacated by Commissioner VanderWell effective immediately
18	and ending on June 30, 2021 from the following pooling
19	of applicants. In alphabetical order, Scott Carey,
20	Frank Petersen, Evan Pritsos, and Mike Rawson.
21	Any discussion?
22	Commissioner Pritsos.
23	COMMISSIONER PRITSOS: I would like to, if I
24	can, make a motion to appoint Commissioner Carey to